



Environment Canada

Environnement Canada

The Jasper townspeople can be proud of their community. It is visited every year by housands of tourists who will remember forever the town and its surrounding environment. Indeed, for many visitors, the town is the major gateway to the national park.

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Lam pleased to approve this Town Plan, which will direct the future management of the town. It is important to emphasive here, however, that this plan must go well beyond a utilitarian type of document that focuses strictly on a rational and efficient distribution of land use for the community. The overriding philosophy of this plan must recognize jasper's status as a unique tourism based National Park. Town to ensure an image for Jasper that reflects the natural character of the surrounding national park.

In the future management of the town this will mean a continued multi-functional emphasis on the community as a visitor service, interpretive, and administrative centre. It will mean an emphasis on quality rather than quantity. And it will mean a continued emphasis on a low scale, architecturally controlled, compact form of development to preserve. Jasper's present character.

This overriding philosophy for the town has been clearly set out in the Park Management Plan and need not be repeated here. It is suffice to say that this philosophy will apply as the Iown is presently administered or if residents of Jasper opt for self-government at some time in the luture.

Public participation, both in the develop-ment of the Plan, and through the efforts of the Jasper Townsite Committee has been an invaluable contribution in clarifying the val-ues and expectations of people interested in the

hature of the town. The Plan establishes a land use policy for the town which reflects the Park national and provincial significance while rec-optizing the legitimate influence and aspira-tions of the residents of the community.

The Jasper Town Plan has been prepared with a 5 year review period in mind and with a significant area included as community reserve to ensure the adaptability to respond to economic and social needs of the community in a way that is complimentary to the recently completed Jasper Park Management Plan.

I thank the many people who participated in the planning program for Jasper. I assure you that we are committed to continuing an open exchange in the development and managemen of the town.

Jon Mehl The Honourable Tom McMillan P.C., M.P. Hillsborough Minister of the Environment



J.D. Collinson Assistant Deputy Minister

Stew Zun

G. Balding Superintendent Jasper National Park

Plan Purpose

The purpose of the Jusper Town Plan is four-fold:

- to guide future land use planning and devel-opment within the town of Jasper;
- to describe generally the land uses proposed for the town of Jasper;
- to provide a general framework for the coordination of the planning function within the town of Jasper; and
- to describe the nature of specific proposals for further development within the town of Jasper

Plan Implementation

- The Jasper Town Plan shall apply to all lands within the boundaries of the town of Jasper as of the date of adoption of this document by the Jasper Townsite Committee and Cana-dian Parks Service.
- The zoning regulations are the primary tool for implementing the detailed policies con-tained in the plan. All development must conform with the intent of the Town Plan and the specific provisions of the zoning regulations.
- Development proposals relative to the Central Business District (C.B.D.) will be detailed and implemented by an Area Redevelopment Plan.
- The town plan is to be considered the primary planning policy document for the town and all related plans, regulations, policies and guidelines of the town must be consistent with its general intent.

Plan Review

The plan is envisioned as a dynamic docu-ment. Accordingly, policies, guidelines and pro-posals contained herein should be monitored and reviewed on a regular basis. A review pro-cess, occurring at least once every five years, is essential to ensure the plans relevance and accurate reflection of current trends and needs

Amendments

Proposed amendments to this plan shall be received and reviewed in accordance with the Implementation section. Final approval will rest with the Minister of Environment until such time that legislation is changed. When amendments to the town plan are being considered, other related town policies and guidelines, which have not been incorporated as part of this plan, will be reviewed and revised, if necessary, to ensure they remain consistent with this plan.

CONTEXT

The town of Jasper is the focal point for visitation to Jasper National Park, an area protected under the National Parks Act and Regulations for the benefit, education and enjoyment of all Canadians. It is also a divisional point for Canadian National Railway operations. The Town of Jasper then serves two primary roles, that of a centre for park visitors and as a viable community for its resident population.

Jasper's resident composition and land use distribution differs not only from the typical multi-purpose Alberta community but also from its neighbour, Banff. The town's population is cohesive, active and reasonably stable. It has more children and a greater number of fami-lies than Banff but less than the average

Alberta community. The land use is heavily weighted to the CN rail yards (30% of Jasper's net developed area) and to tourist commercial services (twice the typical Alberta town).

services (twice the typical Alberta town).

The quality of Jasper's physical development has through its history been uneven and there is much need and room for improvement to make the built environment complimentary to its magnificent surroundings. The circulation systems, both pedestrian and vehicular require significant restructuring and upgrading, as does the commercial core and other supporting systems, to bring them to a standard-appropriate to the emerging needs of Jasper's future growth and to the higher levels of visitor expectations.



THE PLAN

In establishing an operational framework for the plan a set of overall goals was developed. Goals can be defined as the ultimate ends toward which the plan will strive. The goals, and specific objectives aimed at achieving the goals as set out, evolved from a synthesis of deficiencies and problems as well as those issues which were identified as likely to arise at some point in the future. Finally, guidelines were formulated outthing the means by which these objectives could be realized. These guidelines will require direct and ongoing action to be taken by the Canadian Parks Service and the Jasper Townsite Committee.

- To recognize Jasper as a unique, tourism-base mountain town of international stature and to articulate this specialized status through appropriate policy statements.
- To improve the town's environment and func-tional efficiency in keeping with its role and status as a national park town.
- To enhance and protect the National Park environment for the continued enjoyment of future generations.
- To establish an image for Jasper that reflect the natural character of the surrounding park.
- · To provide areas for expansion of the town.
- To enhance the recreation and tourism base of the town and thereby maximize the tour ism experience.

- To provide adequate community services and facilities for residents and seasonal employees.
- To encourage high quality standards of con-struction and design for all new developments
- To allow development in Jasper in a manner consistent with the above goals.
- To continue public participation in the planning process.

The present town boundary envelops approximately 315 hectares (780 acres), of which approximately 60% or 190 hectares (470 acres) are developed. There are approximately 5.26 hectares (13 acres) of wacnat land for infill development within the existing built-up areas of Jaseper and a further 9.3 hectares (23 acres) of land with significant redevelopment potential. This land base of approximately 140 hectares (345 acres) should provide sufficient land to accommodate a demand of up to 5,000+ overnight visitors, 6,400+ residents and 1,200+ seasonal employees. Even with the additional lands noted on the Land Use Concept Map, Jaseper has a limited developable land base which must be utilized efficiently.

- To ensure an adequate supply of serviced land to meet the projected requirements for land uses
- To ensure the efficient use of Jasper's land supply.

- A. Short-term demand will be directed to the existing supply of serviced land as a first priority.
- Where possible, development within Jas-per will be contiguous; that is, new develop-ment areas will adjoin existing developed areas.

Non-contiguous development will be considered only when other options are not available or if a project has highly spe-cialized requirements which cannot be oth-erwise adequately met.

Or The supply-demand situation with respect to various land uses should be monitored on a regular basis. Demand projections should be updated yearly and mechanisms established to trigger the planning/development/servicing process such that demand is expeditiously met.

Jasper functions as both a visitor service centre and an independent community. Consequently, the primary land use areas must be organized to meet the specific requirements of both functions in a manner that will increase the efficiency of the town and thereby improve the experience for all users.

- To improve the efficiency of the town in pro-viding necessary services for both visitors and permanent residents.
- · To separate and emphasize the land use zone

- A. Jasper's land use should be organized as separate and distinct functional zones. Along the designated major entrances to town the sequence should generally progress from a zone of visitor services to the central commercial area.
- The major entrances to the town, along with the secondary entrance (93A), will be iden-tified with appropriate signage and landscap-ing and provide information regarding the location of visitor services.
- Residential areas and visitor accommoda-tion areas will be physically separated and well buffered.
- D. Service and storage uses should be located in areas removed from the major centres of activity within the town. It is important that these uses be screened and landscaped from view.

The comprehensive land use concept map illustrates the general form of the future land use pattern for the town of Jasper This concept represents and reflects both existing/approved land uses plus anticipated land uses. It is to be interpreted in conjunction with the zoning districts as outlined in the zoning regulations for the town of Jasper.

An area of land lying between the Trans Mountain pipeline and the Athabasca River and designated as Community Reserve on the Land Use Concept Map, shall be protected for future town development.

2. RESIDENTIAL DEVELOPMENT

2.1 Resident Housing

At present an adequate housing supply and demand situation exists in Jasper. The supply/ demand issue must be sensitively balanced because of the limits of growth into environmentally sensitive areas. The plan should be able to meet Jasper's housing obligations. It is expected that infill and redevelopment of existing areas will be sufficient to meet the short-term (1-5) years) housing demand.

- To ensure that residential development is planned and phased to provide the popula-tion with the opportunity to select from an appropriate range and standard of housing.
- To permit, where feasible, increases in residential densities in existing areas to meet projected demand.
- To conserve existing land resources by estab lishing minimum density standards for new developments.

- A. The housing demand and supply situations will be monitored on a yearly basis as a means of triggering the servicing of addi-tional land in the future as required.
- B. As a first priority, infill and redevelopmer of existing areas will be encouraged to help offset the need for additional land and to take advantage of the existing infrastructure
- C. Provision will be made, through the zon-ing districts and the zoning regulations, for opportunities to build a range of housing forms within the Town.
- An adequate supply of rental accommoda-tion will be encouraged.

Adequate accommodation should be provided for seasonal staff employed in Jasper.

To ensure an adequate supply of seasonal staff accommodation.

- The provision of seasonal staff accommoda-tion should be the responsibility of all em-ployers and encouraged by development policy.
- C. Where possible, seasonal staff accommoda-tion should be provided on-site.

D. Small-scale seasonal staff accommodation facilities are encouraged in residential areas provided they are well integrated with the existing housing and meet the zoning

As visitation to the Park increases so will the demand for goods and services in the town. Therefore, land use planning for Jasper should ensure that the land provided for future commercial development is adequate to meet the needs of both visitors and residents.

- To strengthen the existing commercial base and to accommodate complementary new commercial development in order to meet the needs of both residents and visitors.
- To reinforce the Central Business District as Jasper's primary retail area by concentral ing commercial activities within the com-mercial core.
- To make efficient use of the available land base through maximizing densities, infill and redevelopment of residential areas consid-ered within the commercial core.

- Within the commercially zoned districts, vacant land will be developed and non-conforming residential land uses developed to commercial uses before expansion of the zone is considered.
- B. Development to the maximum of the zon ing densities will be encouraged.
- C. Commercial activities which as intensive users of land, such as retail stores, will be encouraged to locate in the commercial core to maintain and reinforce the focal nature of this area.
- D. Commercial activities which are extensive users of land, such as service stations, should be located on the periphery of the commercial core or in the tourist commer-cial zones.
- Redevelopment of older residential proper ties, within the commercial zones, to com mercial uses should be encouraged as part of an overall long-term Central Business District development strategy.

Increases in visitation will result in a corre-ponding need for additional visitor accom-modation. An increase of some 500 units of visitor accommodation within the town is possi-ble utilizing vacant land within the existing service area, maximizing densifies and throug redevelopment. Attention will be given to encouraging a variety of types and prices for visitor accommodation.

- To provide for a range of accommodation types to meet the demands of increased visitation to Jasper.
- To ensure new development and redevelop-ment are appropriately located with respect to adjacent land uses.
- To ensure that new development and redevel-opment are sensitively integrated into the existing environment and reflect the natural character of the Park.

- A. New development will be harmonious with the natural and historical surroundings.
- New development adjacent to residential areas should be well separated and buffered from residential buildings and relate archi-tecturally to the scale and design characteris-tics of the street.
- Zoning should allow for lower density forms of visitor accommodation in the tourist commercial areas and higher density forms of visitor accommodation in the commer-
- D. New development will occur only in those areas west of the CN rail lines.
- The supply-demand situation should be closely monitored and suitable quantities of land made available for additional visi-tor accommodation.
- F. Hostel-type (low cost) accommodation will be encouraged within the town.

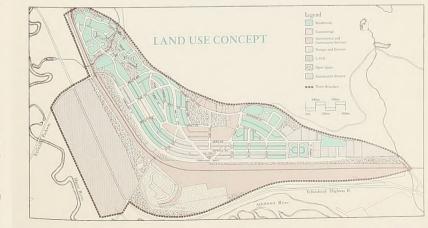
- To create a retail environment which enhances and augments Jasper's tourism function and supports the local population.
- To enhance the efficiency of the commercial core by reorganizing vehicular and pedes-trian flows and optimizing land use.
- To improve the visual environment
- To encourage the relocation and redevelop-ment of non-conforming and inefficient land uses.
- To encourage mixed use development providing street oriented retail and upper floor accommodation and/or office uses.

- 4.1 Land Use
 A. Development within the C.B.D. shall be implemented by means of an Area Redevelopment Plan. It will be developed by C.P.S. with participation by the Townsite Committee prior to the first five year review of this plan. The Area Redevelopment Plan (A.R.P.) will establish long-term fand use directives for the central business district to meet Jasper's long-term growth needs. The A.R.P. will identify upgrading requirements, streetscape, parking, detailed development guidelines, sun angle studies and appropriate policies and implementation mechanisms and should identify phasing of development.
- B. Redevelopment efforts in the commercial core should include preservation of the post office building, fire hall building, and the stone building on Lot 6 of Block 5.
- Future commercial business district develor ment should be encouraged, as a first pri-ority, in the areas of Patricia Street and Connaught Drive in the existing commer cial business district.
- Multi-family residential developments will be encouraged along the periphery of the downtown to provide convenient accommo-dation for those working within the com-mercial core.
- Maximum densities for new development and redevelopment within the commercial core will be encouraged and included in the A.R.P.
- The A.R.P. will consider relocation of the following non-conforming uses:
- the fire hall/ambulance to the community service area;
- the post office, when required, to another location in the commercial core; the Husky gas station to a more appropriate location outside the downtown core; and
- the Brewster staff house to a staff accommodation area outside the downtown.
- the residential uses on Lots 11-15, Block 10 (to existing lots to become retail com-mercial at grade level).
- G. Additional visitor accommodation could be concentrated around Athabasca Park to take advantage of the amenities in the area.

Vehicular circulation within the Central Business District is discussed in Section 8.2.

A. Parking within the Central Business Dis-trict is discussed in Section 8.3.

- Developments will be designed in response to the overall urban design objectives of the C.B.D. with particular attention to the following:
 - the creation of a pleasant grade level pedestrian environment;
 - the careful control of the roofscape, employing sloped roof forms, where po-sible, and the appropriate screening of all mechanical equipment;



- A. An improved pedestrian environment will be created within the C.B.D. through the provision of wider sidewalks, benches and appropriately located and designated rest

- Athabasca Park will continue as the peder trian centre of the commercial core and could be expanded to include portions of

- D. Existing service and storage uses now located outside of Block "S" will be encou-aged to relocate within Block "S".
- Any expansion of the existing Block "S" will be restricted to the area bounded by High-way I6 on the east, Highway 93A on the south and the rail lines on the west and north.

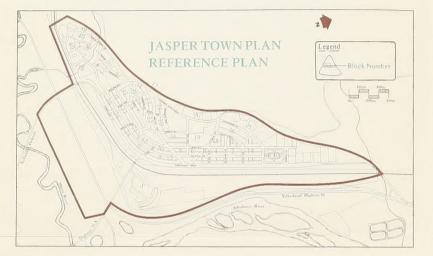
- To provide a more natural image to the tow in keeping with Jasper's function as a visi-tor service centre in a National Park.
- To develop a continuous system of open space through the upgrading of existing open space areas and the provision of visual open space corridors between these areas.

- A continuous system of open space will be developed through upgrading of the exist-ing open space areas and through the provi-sion of open space corridors between these

8. TRANSPORTATION

The Park road entrances to the town consist primarily of two highways — the Yellowhead Highway #16 and the Icefields Parkway #95 with the major entrances to Jasper along Connaught Drive (the towns main thorough-Iare) from its intersection with Highway #16 at the north and south ends of town.

A. The two major entrances to the town will be reinforced with appropriate signage and landscaping. Signage should direct visi-tors to their destination.



adjacent streets. An important secondary function of Athabasca Park will be that of an orientation centre for the regional trail

Lanes within the C.B.D. should be upgraded through new surface treatment, double frontages for buildings and underground

5. SERVICE AND STORAGE

It is estimated that a total of 10.5 hectares (26 acres) of land will be required to accommodate Jasper's service and storage needs over the long term. It is essential that existing and possible future storage and service uses do not detract from Jasper's natural setting.

- To provide sufficient land for service and storage uses.
- To designate appropriate areas for service and storage development as demand warrants.

Development should be compatible with Jasper's visitor service and community functions and with the attractive and sen-sitive natural environment surrounding the the town.

B. Activities will be suitably separated, screened and buffered (e.g., fencing, landscaping, berming) from surrounding land uses on which the activities may have negative impacts.

- To maintain and enhance the existing community services area.
- To upgrade the landscaping and provide additional recreational facilities.

- B. New community service facilities propos for the area are:

 - fire and ambulance station;
 service clubs; and
 other municipal facilities as needed.
- C. In the event that a new park administra-tion building is required, a site will be reserved on the westerly side of Pyramid Lake Road in the open space zone.
- D. The area between Pyramid Lake Road and the escarpment, which is associated with the trail system, should serve as a linkage point for park trails to the adjacent park lands.

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To improve the efficiency of the present road network by restructuring, where practical and when required, the existing road system and reorganizing traffic flow.

To improve the primary road network within the town, the main feature of which is a road encircling Jasper's com-mercial core.

To facilitate the development of the commercial core in a manner which will enhance the viability of and access to the area.

A. A downtown perimeter road is pro-posed utilizing Connaught Drive, Cedar Avenue, Geikie Street and Hazel Avenue. Im-provements associated with the perimeter road include resurfacing of Cedar Avenue and the possible future instal-



Currently there is an inadequate supply of convenient parking in the commercial core during peak periods. Additional parking to meet both existing and future demands will be required, including the provision of off-street parking in areas that are convenient for residents and visitors patronizing the downtown commercial operations.

Large recreational vehicles and cars pull-ing trailers pose special parking problems. A conveniently located drop-off area in addition to a certain percentage of off-street parking desig-nated specifically for these larger vehicles should allevate the problem.

- To ensure that adequate reasonably convenient parking is provided to accommodate residents and visitors, particularly during peak periods.
- To ensure that all existing and future land uses generating parking requirements pro-vide their own off-street parking, or alterna-tively contribute to the provision of commu-nal parking areas.

- A. Parking will be necessary along the perimeter road of the commercial core to meet existing and future needs.
- The establishment of a parking authority to provide the needed parking will be pursued. This authority would be responsible for determining future needs, developing additional public parking and acquiring land for parking as demand warrants.
- New developments shall be required to provide necessary parking on-site, contribute cash-in-lieu to the Parking Authority (if organized) or provide acceptable parking in close proximity to the site.
- Wherever possible, parking areas will be landscaped (i.e., berming, tree planting, etc.) and generally improved with perimeter and interior landscaping.
- A vehicle drop-off area should be provided to allow visitors to drop off trailers and large recreational vehicles before entering downtown Jasper. Sites on the east of Connaught Drive might be utilized for this
- F. To further encourage use of the vehicle drop-off, there should be appropriate signage directing visitors to the drop-off site.
- G. A comprehensive parking strategy will be developed as part of the Area Redevelopment Plan for the commercial core.

8.4 Public Transportation

To explore the feasibility of providing some form of public transit within Jasper.

- Buses or alternatively a train of pas-senger cars pulled by a small tractor are recommended to maximize the visitor
- Operations and scheduling should be tail-ored to the needs of visitors.
- C. Route selection should consider residents and traffic volumes on streets within the town.

9. PEDESTRIAN AND CYCLE SYSTEMS

Development of a comprehensive pedestrian system should receive special emphasis and top priority in Jasper. This can be achieved by providing pedestrians and cyclists with pleas-ant environments and convenient routes.

- To establish pedestrian and cycle routes (that could accommodate winter activities) to pro-vide access throughout the town and to the park trails.
- To improve the pedestrian environment in downtown Jasper.
- To improve handicapped access and movement throughout the town.
- To encourage use and promote awareness of the system through appropriate literature, signage and other forms of information.

- B. Wherever possible, the pedestrian system will be integrated with the open space
- D. Where Park trails meet perimeter trails, or entation areas should be developed includ-ing information and interpretive displays.
- Where pedestrian and cycle routes inter-sect roads, crosswalks will be well defined to motorists. On major roads, special cross walk entrances may be required.
- A comprehensive sign program should be developed for both the pedestrian and cycle
- G. An adequate number of appropriately de-signed and strategically located bicycle sto age racks will be placed throughout the

- To ensure, within the town's capabilities, the provision of safe, economic, adequate and reliable utility systems for water treatment and distribution, sewage and solid waste collec-tion and treatment, stornwater management, and gas, electrical, telephone and cable tele-vision services.
- To ensure the orderly extension of utility sys-tems in an environmentally sensitive and eco-nomic manner.

- A. A Utility Services Plan Update will be propared within five years of approval of this plan to ensure the following:
- that, where appropriate and feasible, maj utility trunk alignments are accommo dated in utility corridors to minimize constraints on other land uses;
- that, wherever feasible, utility services are located in transportation rights-of-way in order to minimize land require-ments and constraints on land use;
- that the phasing of land servicing is consistent with the intentions of this Plan;
- that adequate standards of public safety are met; and that the approved Ganadian Parks Service engineering design standards a enforced.
- B. Upon completion, the Utility Services Plan will become an appendix to this plan.
- When the population reaches 5,500 residents a major utility planning strategy will

- be commenced to establish the utility need for a residential population greater than 6,500. This strategy should include the scheduling of physical work and necessary
- D. The existing utility systems should be used to maximum capacity wherever possible in new developments.

The plan must be accompanied by a clear trategy for its implementation and a process or review and updating.

- To ensure an appropriate role in the decisior making process for those who are directly affected by implementation of the plan.

- Specific task committees shall be established to coordinate and monitor individual projects under the direction of the Planning Management Committee.
- The Canadian Parks Service as the primary facilitator of the plan shall ensure that future developments conform to the propos als outlined in the plan through development guidelines and zoning.
- Wherever possible, the Canadian Parks Service will provide alternate leases when relocations are required.
- E. Any relocation should be on a "willing seller/willing buyer" basis.

- F. Prior to streets being altered (i.e., closed or converted to one way traffic flow) the following conditions shall be met:
- Alternate parking shall be provided to compensate for any loss due to street closure.
- Alternate vehicle routes shall be esta-blished, if required, to replace the routes disrupted by road closures.

Implementation and remain.

The following exhibit details specific requirements, priority and phasing of proposals settlened within the plan. These are subdivided under the headings Development. Transportation and Administration, Phase I includes projects that are of a high priority to be undertaken during the next one to five years. Phase II proposals are to be undertaken as demand warrants and would logically be initiated in the next 3-10 years.

PROPOSAL	SECTION	REQUIREMENTS	PRIORITY	PHASING
Development				
Central Business District	3, 4	Area Redevelopment Plan	High	1
Upgrading of Entrances	1.2 Organization of Land Use 8.1 Park Road System	Concept Plan, Specifications	Medium	I
Commercial Development	3, 10	Area Redevelopment Plan (C.B.D.)	High	1
Visitor Accommodation	3.2 Visitor Accommodation	Monitor/provide land	Med-Low	П
Transportation				
Town Road System	8.2 Town Road System	Transportation Improvement Plan	High	1
Directional, Traffic and Trail Signage Program	8.2 Town Road System 9 Pedestrian and	Sign Program	Med-High	1
Parking	Cycle System 8.3 Parking	Parking User Study and Strategies	High	1
Realignment of Streets and Sidewalks	8.2 Town Road System		High	1
Public Transportation	8.4 Public Transportation	Explore feasibility of public transportation	Med-Low	П
Pedestrian and Cycle System	9	Improve Identified System	Med-High	1
Landscaping	7 Open Space		High	1
Expansion of Utility Services	10	Utility Services Plan	Low	11
Administration				
Plan Review	Plan Review	Establish responsibility and Process	High	1
Land Use Supply/Demand Forecast	1.1 Land Supply	Establish responsibility and Methodology	Med-High	1
Development Guidelines for Service — Industrial Land Use	5	Prepare guidelines	Fligh	1
Parking Authority	8 Parking	Establish Parking Authority, Develop Mandate	Med-High	1
Plan Implementation	Implementation Principles	Establish Planning Committee, Develop Mandate, Process	High	1
		Establish Specific Task Committees	High	I

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